ANNUAL REPORT OF THE COMMITTEE ON CHILD CARE



Indiana Legislative Services Agency 200 W. Washington Street, Suite 301 Indianapolis, Indiana 46204

October, 2013

INDIANA LEGISLATIVE COUNCIL 2013

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COMMITTEE ON CHILD CARE

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Cinda Kelley Avon

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Ann Naughton Attorney for the Committee

Bill Brumbach Fiscal Analyst for the Committee

A copy of this report is available on the Internet. Reports, minutes, and notices are organized by committee. This report and other documents for this Committee can be accessed from the General Assembly Homepage at http://www.in.gov/legislative/.

I. STATUTORY DIRECTIVE

IC 12-17.2-3.3, establishing the Committee on Child Care, was enacted in P.L. 126-2007. IC 12-17.2-3.3-5 specifies the Committee responsibilities as follows:

Sec. 5. (a) The committee shall:

- (1) study the system of child care regulation; and
- (2) report and make recommendations concerning the system of child care regulation to the legislative council in an electronic format under IC 5-14-6 not later than October 31 of each year.
- (b) The committee's recommendations under subsection (a) must further the following child care regulation purposes:
 - (1) To provide support for families in need of reliable, high quality child care.
 - (2) To encourage and support high quality child care providers.
 - (3) To allow for a variety of methods of child care provision and allow each family to determine the method preferred for the family's children.
 - (4) To promote access to available and affordable child care by parents.
 - (5) To encourage the state to access all available federal funds for child care.
- (c) The committee's program of study must include consideration of the following:
 - (1) The effect of child care and child care regulation on families.
 - (2) Encouragement of high quality child care.
 - (3) Issues related to the child care workforce, including job satisfaction, compensation, and turnover.
 - (4) A review of child care models.
 - (5) Ensuring the safety of children.
 - (6) Any need for reorganization and refocusing of governmental agencies responsible for regulation of child care.
 - (7) Parental rights.

II. INTRODUCTION AND REASONS FOR STUDY

Current Indiana law provides for licensure and registration of various types of child care providers, including child care homes, child care centers, and child care ministries. Licensure and registration are not required for certain child care homes. Other requirements apply to child care providers that receive payment for child care under the federal Child Care and Development Fund program administered under 45 CFR 98 and

45 CFR 99, regardless of licensure or registration.

The Committee was formed to further the statutory purpose of supporting quality child care and assisting families by improving access to and choice of child care providers. Advisory committees concerning child care homes and child care centers were formed as a result of legislation passed in 2007. The purposes of the advisory committees are to advise the Division of Family Resources concerning child care regulation specific to the type of child care provider represented by the advisory committee, and to annually report to the Committee.

III. SUMMARY OF WORK PROGRAM

The Committee met three times during the 2013 interim.

First Meeting

The first meeting of the Committee was held on August 27, 2013. The Committee considered testimony concerning the following:

- (1) Updates from the Bureau of Child Care (BCC) of the Family and Social Services Administration (FSSA) and interested parties concerning:
 - (A) Child Care and Development Fund (CCDF), including the waiting list, funding, and eligibility requirements.
 - (B) Licensing and registration of child care providers.
 - (C) Effects of SEA 305-2013 (concerning child care provider eligibility for CCDF participation) and HEA 1494-2013 (concerning national criminal history background checks).
 - (D) Implementation and evaluation of the Paths to Quality program (PTQ).
 - (E) Resources that are available to families seeking child care.
 - (F) Collaborative efforts to assist child care providers in meeting statutory requirements and improving quality.
- (2) Reports from representatives of the child care home and child care center advisory committees.
- (3) A report from a representative of the registered child care ministry advisory group.
- (4) Updates on activities of the Indiana Association of Child Care Resource and Referral, the Indiana Association for the Education of Young Children, the United Way of Central Indiana, and the Military Child Care Liaison Initiative.

The Committee also discussed, and received testimony and recommendations from various interested parties concerning, accessibility and affordability of child care in Indiana.

Second Meeting

The second meeting of the Committee was held on October 1, 2013. The Committee considered and received testimony concerning, but did not vote on, drafts of proposed legislation for introduction during the 2014 session of the General Assembly.

Third Meeting

The third meeting of the Committee was held on October 15, 2013. The Committee considered the following:

- (1) National criminal history background checks.
- (2) Proposed legislation.
- (3) The final report of the Committee.

IV. SUMMARY OF TESTIMONY

Minutes and attachments containing more detailed information concerning the Committee's 2013 interim work may be found at http://www.in.gov/legislative/

The Committee heard testimony from representatives of the following groups:

- (1) Bureau of Child Care of the Family and Social Services Administration.
- (2) The Division of Family Resources child care advisory committees.
- (3) The Division of Family Resources registered child care ministry advisory group.
- (4) Indiana Association for the Education of Young Children.
- (5) Indiana Association for Child Care Resource and Referral.
- (6) United Way of Central Indiana.
- (7) Indiana Association of United Ways
- (8) Indiana State Police.
- (9) Other interested parties.

Annual Updates

The Committee heard updates concerning child care related activities of various state agencies and community organizations. The members requested and received additional information based on the testimony.

Child Care Accessibility and Affordability

The Committee discussed issues related to access by families to various types of child care in Indiana, and affordability of the child care, in relation to quality and location.

V. COMMITTEE FINDINGS AND RECOMMENDATIONS

The Committee made the following findings of fact and recommendations:

- (1) The Committee finds that revisions of the federal regulations concerning the Child Care and Development Fund block grant (CCDF) have been proposed, but are not yet final. The Committee recommends that the Bureau of Child Care and the Legislative Council monitor and facilitate any amendment to state law that is necessary to maintain compliance with the final federal regulations.
- (2) The Committee, by a vote of 12 0, recommends that PD 3272, concerning criteria for CCDF eligibility and immunization data registry access, be introduced for consideration during the 2014 session of the General Assembly.

WITNESS LIST

Melanie Brizzi, Bureau of Child Care, Family and Social Services Administration Mark Carnell, Indiana State Police

Tammy Dunn, Child Care Home Advisory Committee, Division of Family Resources Jay Geshay, United Way of Central Indiana

Carol Johnson, Child Care Center Advisory Committee, Division of Family Resources Barb Newton, Registered Child Care Ministry Advisory Group

Lucinda Nord, Indiana Association of United Ways

Jillian Ritter, Military Child Care Liaison Initiative (submission of written testimony only)

Pattie Ryan, Indiana Association for Child Care Resource and Referral

Dianna Wallace, Indiana Association for the Education of Young Children